

## **Auditing Procedures Report**

Issued under P.A. 2 of 1968, as amended and P.A. 71 of 1919, as amended.

Local Unit of Govern	nment Typ	е			Local Unit Name	County			
	City	<b>⊠</b> Twp	□Village	□Other	ALPE	ALPENA			
iscal Year End Opinion Date									
2 21 26				8-15-	06				

We are certified public accountants licensed to practice in Michigan.

We further affirm the following material, "no" responses have been disclosed in the financial statements, including the notes, or in the Management Letter (report of comments and recommendations).

	YES	9	Check each applicable box below. (See instructions for further detail.)
1.	X		All required component units/funds/agencies of the local unit are included in the financial statements and/or disclosed in the reporting entity notes to the financial statements as necessary.
2.	X		There are no accumulated deficits in one or more of this unit's unreserved fund balances/unrestricted net assets (P.A. 275 of 1980) or the local unit has not exceeded its budget for expenditures.
3.	X		The local unit is in compliance with the Uniform Chart of Accounts issued by the Department of Treasury.
4.	X		The local unit has adopted a budget for all required funds.
5.	X		A public hearing on the budget was held in accordance with State statute.
6.	X		The local unit has not violated the Municipal Finance Act, an order issued under the Emergency Municipal Loan Act, or other guidance as issued by the Local Audit and Finance Division.
7.	X		The local unit has not been delinquent in distributing tax revenues that were collected for another taxing unit.
8.	X		The local unit only holds deposits/investments that comply with statutory requirements.
9.	X		The local unit has no illegal or unauthorized expenditures that came to our attention as defined in the <i>Bulletin for Audits of Local Units of Government in Michigan</i> , as revised (see Appendix H of Bulletin).
10.	X		There are no indications of defalcation, fraud or embezzlement, which came to our attention during the course of our audit that have not been previously communicated to the Local Audit and Finance Division (LAFD). If there is such activity that has not been communicated, please submit a separate report under separate cover.
11.	X		The local unit is free of repeated comments from previous years.
12.	X		The audit opinion is UNQUALIFIED.
13.	X		The local unit has complied with GASB 34 or GASB 34 as modified by MCGAA Statement #7 and other generally accepted accounting principles (GAAP).
14.	X		The board or council approves all invoices prior to payment as required by charter or statute.
15.	X		To our knowledge, bank reconciliations that were reviewed were performed timely.

If a local unit of government (authorities and commissions included) is operating within the boundaries of the audited entity and is not included in this or any other audit report, nor do they obtain a stand-alone audit, please enclose the name(s), address(es), and a description(s) of the authority and/or commission.

I, the undersigned, certify that this statement is complete and accurate in all respects

We have enclosed the following:	Enclosed							
and the same and t	Eliciosed	Not Requi	red (enter a brief justification)					
Financial Statements	X							
The letter of Comments and Recommendations	X							
Other (Describe)								
Certified Public Accountant (Firm Name)	L	d	Telephone Number					
STRALEY, ILSLEY & LAMP P	.C.		989-356-453	1				
Street Address			City	State	Zip			
2106 U.S. 23 SOUTH Authorizing CPA Signature		ALPENA			49707			
Addionaling of A signature	Prir	ted Name		License	License Number			
the con		TERREN	01020949					

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RETIRED GORDON A. NETHERCUT, C.P.A. CARL F. REITZ, C.P.A. WARREN W. YOUNG, C.P.A.

### INDEPENDENT AUDITOR'S REPORT

To the Board of Trustees **Alpena Township** Alpena, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of **Alpena Township**, **Michigan** as of and for the year ended March 31, 2006, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of **Alpena Township**, **Michigan's** management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of **Alpena Township**, **Michigan** as of March 31, 2006, and the respective changes in financial position and cash flows, were applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 1, **Alpena Township** has implemented the provisions of the Governmental Accounting Standards Board Statement Number 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*, as amended and interpreted, as of April 1, 2004.

In accordance with *Government Auditing Standards* we have also issued our report dated August 15, 2006, on our consideration of **Alpena Township's** internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

## Required Supplemental Information

The Management's Discussion and Analysis and the required supplemental information identified in the Table of Contents are not a required part of the basic financial statements but are supplemental information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplemental information. However, we did not audit the information and express no opinion on it.

## Individual Fund Financial Statements and Other Supplemental Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise **Alpena Township**, **Michigan's** basic financial statements. The accompanying information identified in the table of contents as individual financial statements and other supplemental information is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as whole.

Straley, Ilsley & Lamp P.C.

August 15, 2006

## Alpena Township Management's Discussion and Analysis

The following is management's discussion and analysis of the financial position and results of operations for the fiscal year ended March 31, 2005. Please read it in conjunction with the financial statements and related footnotes, which follow this section.

## **Using this Annual Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Alpena Township financially as a whole. The *Government-Wide Financial Statements* provide information about the activities of the whole Township, presenting both an aggregate view of the Township's finances and a longer-term view of those finances. The fund financial statements provide the next level of detail. For governmental activities, these statements tell how services were financed in the short term as well as what remains for future spending. The fund financial statements look at the Township's governmental funds. The remaining statement, the statement of fiduciary net assets, presents financial information about activities for which the Township acts solely as an agent for the benefit of students and parents. The annual report is arranged as follows:

Management's Discussion and Analysis (MD&A) (Required Supplemental Information)

## **Basic Financial Statements**

Government-Wide Financial Statements

**Fund Financial Statements** 

Notes to the Basic Financial Statements

(Required Supplemental Information)

Budgetary information for the General Fund

Other Supplemental Information

Individual Fund Statements

## **Financial Highlights**

- The assets of the Alpena Township exceeded its liabilities at the close of the most recent fiscal year by \$10,743,643 (net assets). Of this amount, \$3,357,547 (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.
- The Alpena Township's total net assets increased by \$520,960. This was the result of a decrease in the net assets of governmental activities of \$112,784 along with an increase in the net assets of business-type activities of \$633,744.

## Alpena Township Management's Discussion and Analysis

- The Alpena Township provided services of \$1,660,724 in governmental activities and \$1,642,260 of business-type activities for expenses totaling \$3,302,984 during the year ended March 31, 2006.
- At the end of the current fiscal year, unreserved fund balance for the general fund was \$1,137,817 or 69 percent of total general fund expenditures and operating transfers to other funds in comparison to \$1,278,478 at the close of the prior year, a reduction of \$140,670.

### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the Alpena Township's basic financial statements. The Alpena Township's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the Alpena Township's finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the Alpena Township's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Alpena Township is improving or deteriorating.

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes).

Both of the government-wide financial statements distinguish functions of the Alpena Township that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the Alpena Township include legislative, general government, public safety, public works, health and welfare and culture and recreation. The business-type activities of the Alpena Township include providing water and sewer services.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Alpena Township, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Alpena Township can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

## Alpena Township Management's Discussion and Analysis

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Alpena Township maintains one governmental fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund which is considered to be a major fund.

**Proprietary funds.** The Alpena Township maintains one type of proprietary fund. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The Alpena Township uses enterprise funds to account for its Water and Sewage fund.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water and Sewage fund which is considered to be a major fund of Alpena Township.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the Alpena Township's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the general funds' budget comparisons.

### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the Alpena Township, assets exceeded liabilities by \$10,743,643 at the close of the most recent fiscal year.

## Alpena Township Management's Discussion and Analysis

By far the largest portion of the Alpena Township's net assets \$7,386,096 (69 percent) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment); less any related debt used to acquire those assets that are still outstanding. The Alpena Township uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the Alpena Township's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

## **ALPENA TOWNSHIP'S, Net Assets**

	Governmental Activities			Business-ty	pe A	Activities	Total			
	 2006		2005	2006		2005		2006		2005
Current and other assets	\$ 1,137,817	\$	1,308,075	\$ 6,756,608	\$	1,276,350	\$	7,894,425	\$	2,584,425
Capital assets	 2,632,102		2,609,687	8,891,298		6,503,997		11,523,400		9,113,684
Total assets	 3,769,919		3,917,762	15,647,906		7,780,347		19,417,825		11,698,109
Current liabilities	112,485		147,544	4,664,293		1,067,782		4,776,778		1,315,326
Noncurrent liabilities	 -			3,897,304		260,000		3,897,304		260,000
Total liabilities	 112,485		147,544	8,561,597		1,327,782		8,674,082		1,475,326
Net assets:										
Invested in capital assets,										
net of related debt	2,632,102		2,609,687	4,753,994		6,073,997		7,386,096		8,683,684
Restricted	-		-	-		-		-		-
Unrestricted	 1,025,332		1,160,531	2,332,215		378,568		3,357,547		1,539,099
Total net assets	\$ 3,657,434	\$	3,770,218	\$ 7,086,209	\$	6,452,565	\$	10,743,643	\$	10,222,783

The balance of unrestricted net assets \$3,357,547 may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the Alpena Township is able to report positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities.

The government's net assets increased by \$520,860 during the current year. This was the result of business-type activities ongoing revenues outstripping similar increases in ongoing expenses by \$633,744. Governmental activities, experienced a decrease of \$112,784 in net assets during the current fiscal year. While property tax revenue was up slightly, the substantial increase in expenditures is what attributed to the decrease in revenue over expenses.

## Alpena Township Management's Discussion and Analysis

## **ALPENA TOWNSHIP'S, Changes in Net Assets**

	Governmental Activities				Business-typ	e A	ctivities	Total			
		2006		2005	2006		2005		2006		2005
Revenues:											
Program revenues:											
Charges for services	\$	129,472	\$	57,468	\$ 2,252,670	\$	1,609,295	\$	2,382,142	\$	1,666,763
Operating grants and											
Contributions		28,440		55,684	-		-		28,440		55,684
Capital grants and											
Contributions		-		88,590	-		-		-		88,590
General revenues:											
Property taxes		699,239		664,321	-		-		699,239		664,231
Other		690,789		675,534	23,334		4,015		714,123		678,569
Transfers		-		-	-		-		-		
Total revenues		1,547,940		1,542,172	2,276,004		1,613,310		3,823,944		3,155,437
_											
Expenses:		40.700		44.570					40.700		44.570
Legislative		13,720		11,570	-		-		13,720		11,570
General government		393,737		486,265	-		-		393,737		486,265
Public safety		636,301		607,525	-		-		636,301		607,525
Public works		224,505		140,275	-		-		224,505		140,275
Culture and recreation		78,907		124,974	-		-		78,907		124,974
Health – welfare		25,000		37,250	-		-		25,000		37,250
Water – sewage		-		-	1,642,260		1,518,313		1,642,260		1,518,313
Other		288,554		166,365					288,554		166,365
Total expenses		1,660,724		1,574,224	1,642,260		1,518,313		3,302,984		3,092,537
Change in net assets		(112,784)		(32,097)	633,744		94,997		520,960		62,900
Net assets – beginning		3,770,218		3,802,315	6,452,565		6,357,568		10,222,783		10,159,883
Net assets – end	\$	3,657,434	\$	3,770,218	\$ 7,086,309	\$	6,452,565	\$	10,743,743	\$	10,222,783

## **Cost of Services - Governmental Activities**

	 Total Cost o	f Sei	rvices		Program	Reve	enues	Net Cost of Services			
	 2006		2005	2006			2005	2006			2005
Functions/Programs:											
Legislative	\$ 13,720	\$	11,570	\$	-	\$	-	\$	(13,720)	\$	(11,570)
General government	393,737		486,265		55,622		169,924		(338,115)		(316,341)
Public safety	636,301		607,525		16,651		16,282		(619,650)		(591,243)
Public works	224,505		140,275		-		-		(224,505)		(140,275)
Culture and recreation	78,907		124,974		11,789		15,536		(67,118)		(109,438)
Health and welfare	25,000		37,250		-		-		(25,000)		(37,250)
Other	 288,554		166,320		73,850				(214,704)		(166,365)
Total expenses	\$ 1,660,724	\$	1,574,224	\$	157,912	\$	201,742	\$	(1,502,812)	\$	(1,372,482)

## Alpena Township Management's Discussion and Analysis

### **REVENUES**

Though property taxes continue to be our largest source of revenue, we had only a minimal increase again this fiscal year. Total millage for the Alpena Township homestead property was 22.8506 and non-homestead property was 40.8305.

State revenue increased slightly and may continue to do so if the State's economy continues to improve.

## **Cost of Services - Business-type activities**

	Total Cost	of Services		Program	Rev	enues		Net Cost of Services				
	 2006	2005		2006		2005		2006		2005		
Functions/Programs: Water and sewage	\$ 1,642,260	\$ 1,518,31	3 \$	2,252,670	\$	1,609,295	\$	(610,410)	\$	(90,982)		
Total expenses	\$ 1,642,260	\$ 1,518,31	3 \$	2,252,670	\$	1,609,295	\$	(610,410)	\$	(90,982)		

## Financial Analysis of the Government's Funds

As noted earlier, the Alpena Township uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the Alpena Township's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Alpena Township's financing requirements. In particular unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Alpena Township's governmental funds (general fund) reported ending fund balances of \$1,137,817, a decrease of \$140,670 in comparison with the prior year. All of this total amount constitutes *unreserved fund balance*, which is available for spending at the government's discretion.

**Proprietary funds.** The Alpena Township's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the Water and Sewage fund at the end of the year amounted to \$2,332,315. The change in net assets for the funds was \$633,744. Other factors concerning, the finances of this fund have already been addressed in the discussion of the Alpena Township's business-type activities.

## Alpena Township Management's Discussion and Analysis

## **General Fund Budgetary Highlights**

<u>Differences between the original budget and the final amended budget are as follows:</u>

## • \$68,742 increase in general fund revenue

- \$ 47,375 increase in state administration fees
- \$ 552 increase in miscellaneous income
- \$ 25,055 increase in interest earned
- \$ 3,199 increase in license and permits
- \$ (7,439) decrease in taxes

## **Capital Asset and Debt Administration**

**Capital assets.** The Alpena Township's investment in capital assets for its governmental and business type activities as of March 31, 2006, amounts to \$15,862,697 (net of accumulated depreciation). This investment in capital assets includes land, land improvements, building and improvements, machinery and equipment and infrastructure.

## **CITY OF ALPENA'S, Capital Assets**

	Governmen	tal Activities	Business-ty	pe Activities	Total			
	2006	2005	2006	2005	2006	2005		
Historical cost:								
Land	\$ 1,926,000	\$ 1,926,000	\$ 17,030	\$ 17,000	\$ 1,943,030	\$ 1,943,030		
Construction in progress	-	-	2,794,994	269,549	2,794,994	269,549		
Buildings and improvements	1,441,472	1,355,000	199,788	199,788	1,641,260	1,554,788		
Equipment	402,967	381,400	196,710	183,918	599,677	565,318		
Infrastructure	<u>-</u>		8,883,736	8,883,736	8,883,736	8,883,736		
	3,770,439	3,662,400	12,092,258	9,554,021	15,862,697	13,216,421		
Accumulated depreciation								
Equipment	(1,138,335)	(1,052,713)	(3,200,960)	(3,050,024)	(4,339,295)	(4,102,737)		
Net Capital Assets	\$ 2,632,104	\$ 2,609,687	\$ 8,891,298	\$ 6,503,997	\$ 11,523,402	\$ 9,113,684		

**Long-term debt.** At the end of the current fiscal year, the Alpena Township had total debt outstanding of \$4,190,000. All of this amount comprises general obligation bond debt backed by the full faith and credit of the government.

## Alpena Township Management's Discussion and Analysis

## CITY OF ALPENA'S, Outstanding Debt Bonds and Loans

	Gove	rnmental Activit	ies		Business-typ	oe Ac	tivities	Total			
	2005		04	2005			2004	2005			2004
General Obligation Bonds	_ \$	\$		\$\$_	4,,190,000	\$	430,000	\$	4,190,000	\$	430,000
	\$	- \$	-	\$	4,190,000	\$	430,000	\$	4,190,000	\$	430,000

## **ALPENA TOWNSHIP'S OUTSTANDING DEBT**

Alpena Township's total debt was increased by \$3,760,000 during the current fiscal year.

The Alpena Township and its Water and Sewer Authority both maintain an "AAA" rating from Standard & Poor's and Fitch.

## **Economic Factors and Next Year's Budgets and Rates**

- The fiscal year end 2005 county wide unemployment rate is 6.6 percent compared to 6.1 percent for the state.
- The Township is currently in discussion with the county, city and business leaders to form an economic development partnership. The goal of the partnership would be to aggressively recruit new business to Alpena as well as to work with existing businesses to ensure their growth and success.
- The Township has new developmental projects that will have a positive impact on their economy.

The Alpena Township Board of Trustees has entered into a contract with the City of Alpena to engage an engineering firm to design a joint water/sewer system entitled <u>Hamilton Road Water</u> and Sewer Project with shared professional engineering service cost of \$44,500.00

The Township has submitted a grant application to the Michigan Department of Environmental Quality for a Michigan Coastal Management Program for \$32,000 with a \$5,000 community match to be used to develop a management plan for the acquired 133.39 acre parcel that has been named Alpena Township Nature Preserve. This park is located on Lake Huron to provide recreational opportunities for its residents and tourists hoping to attract divers, hikers, bird viewers, etc. to the area. The management plan will determine where trails, parking, etc. need to be.

## Alpena Township Management's Discussion and Analysis

The Township, in a joint venture with the City of Alpena, is investing the possibility of a fire district and has agreed to do a feasibility study to determine if there are any possible or potential benefits of forming a fire district in an effort to be able to provide emergency services at a cost-effective alternative. The governmental units will share in the cost of \$16,500 to have Rehmann Robson, CPA, conduct the study.

The above factors will still be affecting the financial situation of the Township for fiscal year 2006-2007 and we have budgeted accordingly.

## **Requests for Information**

This financial report is designed to provide a general overview of the Alpena Township's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this Report or requests for additional information should be addressed to the Office of the Alpena Township Clerk, 4385 U.S. 23 North, Alpena, MI 49707.

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## STATEMENT OF NET ASSETS

March 31, 2006

			Prima	ry Government	
	Go	vernmental		isiness-type	
		Activities		Activities	Total
ASSETS					
Cash and cash equivalents	\$	1,096,461	\$	2,346,851	\$ 3,443,312
Receivables (net of allowance					
for uncollectible accounts)		-		4,409,757	4,409,757
Internal balances		11,416		-	11,416
Due from other governmental units		-		-	-
Advance to other governmental units		29,940		-	29,940
Capital assets		3,770,438		12,092,258	15,862,696
Accumulated depreciation		(1,138,336)		(3,200,960)	 (4,339,296)
Total assets		3,769,919		15,647,906	 19,417,825
LIABILITIES					
Accounts payable		-		354,106	354,106
Accrued payroll		_		-	-
Other liabilities		-		-	-
Due to other governmental units		-		-	-
Unearned revenue		-		4,070,187	4,070,187
Noncurrent liabilities					
Due within one year					
Compensated absences		112,485		-	112,485
Bonds and loans		-		240,000	240,000
Due in more than one year					
Compensated absences		-		-	-
Bonds and loans				3,897,304	3,897,304
Total liabilities		112,485		8,561,597	 8,674,082
NET ASSETS					
Invested in capital assets,					
net of related debt		2,632,102		4,753,994	7,386,096
Unrestricted		1,025,332		2,332,215	3,357,547
Total net assets	\$	3,657,434	\$	7,086,209	\$ 10,743,643
		- , ,		7, 2-	 -, -,

## **STATEMENT OF ACTIVITIES**

For the Year Ended March 31, 2006

				F	Progra	am Revenues	<b>S</b>	
						perating		apital
			С	harges for		rants and		nts and
	Е	Expenses		Services	Cor	ntributions	Cont	ributions
Functions/Programs:								
Primary Government:								
Governmental activities:								
Legislative	\$	13,720	\$	-			\$	-
General government		393,737		55,622				-
Public safety		636,301		-		16,651		-
Public works		224,505		-				-
Health and welfare		25,000		-				-
Culture and recreation		78,907		-		11,789		-
Other		288,554		73,850				-
Total governmental activities		1,660,724		129,472		28,440		-
Business-type activities:								
Water and Sewer		1,642,260		2,252,670		-		-
Total business-type activities		1,642,260		2,252,670		-		-
Total primary government	\$	3,302,984	\$	2,382,142	\$	28,440	\$	_

## General revenues:

Property taxes, levied for general purposes Property taxes, levied for fire department State sales tax Investment earnings Total general revenues and transfers

Change in net assets Net assets - beginning of the year Net assets - end of the year

Net (Expense) Revenue and Changes in Net Assets								
Primary Government								
G	Governmental Business-type							
	Activities		Activities		Total			
\$	(13,720)	\$	-	\$	(13,720)			
	(338,115)		-		(338,115)			
	(619,650)		-		(619,650)			
	(224,505)		-		(224,505)			
	(25,000)		-		(25,000)			
	(67,118)		-		(67,118)			
	(214,704)		-		(214,704)			
	(1,502,812)		-		(1,502,812)			
	-		610,410		610,410			
	_		610,410		610,410			
\$	(1,502,812)	\$	610,410	\$	(892,402)			
	424,308		-		424,308			
	274,931		-		274,931			
	661,065		-		661,065			
	29,724		23,334		53,058			
	1,390,028		23,334		1,413,362			
				<del>-</del>				
	(112,784)		633,744		520,960			
	3,770,218		6,452,565		10,222,783			
\$	3,657,434	\$	7,086,309	\$	10,743,743			

## **BALANCE SHEET - GOVERNMENTAL FUNDS**

March 31, 2006

		overnmental Fund Type
	Ge	eneral Fund
ASSETS		
Cash and cash equivalents	\$	1,096,461
Receivables (net of allowance for uncollectible accounts)  Due from other funds		- 11,416
Due from other governmental units  Advance to other governmental units		- 29,940
Total assets	\$	1,137,817
LIABILITIES AND FUND BALANCES		
Liabilities: Accounts payable	\$	_
Accrued payroll		
Total liabilities		
Fund Balances:		
Unreserved Undesignated		- 1,137,817
Total fund balances		1,137,817
Total liabilities and fund balances	\$	1,137,817

## RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS - GOVERNMENTAL FUNDS

As of March 31, 2006

Fund balances - Total governmental funds		\$ 1,137,817
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore not reported in the governmental funds.		
Governmental capital assets Less accumulated depreciation	\$ 3,770,438 (1,138,336)	2,632,102
Long-term liabilities, including bonds payable are not due and payable in the current period and therefore are not reported in the governmental funds.		
Compensated absences	(112,485)	 (112,485)
Net Assets of Governmental Activities		\$ 3,657,434

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

		rnmental d Type
	Gene	eral Fund
REVENUES		
Taxes	\$	664,831
Licenses and permits	Ψ	57,468
State sources		684,579
Interest and rents		22,793
Other		112,456
Total revenues		1,542,127
EXPENDITURES		
Legislative		11,570
General government		423,883
Public safety		120,000
Liquor control		14,675
Fire		493,385
Crossing guards		3,076
Building inspector		31,758
Zoning and appeals board		8,538
Hydrant rental		51,513
Ordinance enforcement		4,580
Public works		140,275
Health and welfare		37,250
Culture and recreation		124,974
Other		166,365
Capital outlay		40,867
Total expenditures		1,552,709
EXCESS REVENUES OVER (UNDER) EXPENDITURES		(10,582)
FUND BALANCES, beginning of the year		1,289,069
FUND BALANCES, end of the Year	\$	1,278,487

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - GOVERNMENTAL FUNDS

Net change in fund balances - Total governmental funds		\$ (140,670)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives.		
Expenditures for capital assets Less current year depreciation	\$ 108,038 (85,622)	22,416
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		22,410
Change in long-term compensated absences	 5,470	5,470
Change in Net Assets of Governmental Activities		\$ (112,784)

## STATEMENT OF NET ASSETS - PROPRIETARY FUNDS

March 31, 2006

	Business-type Activities Enterprise Funds
	Water and Sewer Fund
ASSETS	
Current assets	
Cash and cash equivalents	\$ 2,346,851
Receivables (net of allowance for uncollectible accounts)	4,409,757
Total current assets	6,756,608
Noncurrent assets	
Property and equipment	12,092,258
Accumulated depreciation	(3,200,960)
Total noncurrent assets	8,891,298
Total assets	15,647,906
LIABILITIES	
Current liabilities	
Accounts payable	\$ 354,106
Accrued payroll	-
Other liabilities	-
Due to other funds	-
Due to other governmental units	-
Unearned revenue	4,070,187
Current portion of long-term debt	240,000
Total current liabilities	4,664,293
Noncurrent liabilities	
Long-term debt	3,897,304
Total noncurrent liabilities	3,897,304
Total liabilities	8,561,597
NET ASSETS	
Invested in capital assets, net of related debt	4,753,994
Unrestricted	2,332,315
Total net assets	\$ 7,086,309

The accompanying notes to financial statements are an integral part of this statement.

## STATEMENT OF REVENUES, EXPENSE AND CHANGES IN NET FUND ASSETS PROPRIETARY FUNDS

		siness-type Activities erprise Funds
	Wate	er and Sewer Fund
OPERATING REVENUES		
Charges for services	\$	1,464,735
Total operating revenues		1,464,735
OPERATING EXPENSES		
Salaries and fringe benefits		200,133
Purchased water and sewer services		931,842
Supplies		20,586
Utilities		31,693
Repairs and transportation		66,942
Depreciation		150,937
Other		166,127
Total operating expenses		1,568,260
OPERATING INCOME (LOSS)		(103,525)
NONOPERATING REVENUES (EXPENSES)		
Interest earned		23,334
Special assessments		666,232
Unit benefit charges		121,703
Interest expense		(74,000)
Total nonoperating revenues (expenses)		737,269
CHANGE IN NET ASSETS		633,744
NET ASSETS, beginning of the year		6,452,565
NET ASSETS, end of the year	\$	7,086,309

## STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

	Business-type Activities Enterprise Funds	
	Wate	r and Sewer Fund
CASH FLOWS FROM OPERATING ACTIVITIES  Cash received from customers  Cash payments to suppliers for goods and services  Cash payments to employees for services	\$	1,444,059 (962,633) (201,510)
Net Cash Provided By (Used In) Operating Activities		279,916
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES  Proceeds from issuance of bonds  Principal paid on bonds  Interest paid on bonds  Cash received from special assessments  Cash received from unit benefit charges  Unearned revenue  Advances from General Fund  Acquisition of capital assets  Net Cash Provided By (Used In) Capital and Related Financing Activities		3,877,304 (170,000) (74,000) (2,607,098) 121,703 3,273,330 (400,000) (2,538,237) 1,483,002
CASH FLOWS FROM INVESTING ACTIVITIES Interest on investments		23,334
Net Cash Provided By (Used In) Investing Activities		23,334
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS		1,786,252
CASH AND CASH EQUIVALENTS, beginning of the year		560,599
CASH AND CASH EQUIVALENTS, end of the year	\$	2,346,851

## STATEMENT OF CASH FLOWS PROPRIETARY FUNDS - Continued

	Business-type Activities Enterprise Funds	
	Wate	er and Sewer Fund
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH		
PROVIDED BY (USED IN) OPERATING ACTIVITIES  Operating income (loss)	\$	(103,525)
Adjustments to reconcile operating income (loss) to net cash	*	(100,000)
provided by (used in) operating activities:		
Depreciation		150,937
Change in assets and liabilities		
(Increase) decrease in accounts receivable		(10,676)
(Increase) decrease in accrued unbilled revenues		(10,000)
Increase (decrease) in accounts payable		256,950
Increase (decrease) in accrued liabilities		(2,532)
Net Cash Provided By (Used In) Operating Activities	\$	281,154

## STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS

March 31, 2006

	Agency Fund
ASSETS Cash and cash equivalents	\$ 11,416
Total assets	11,416
LIABILITIES Internal balances	11,416
Total liabilities	11,416
NET ASSETS Unrestricted	\$ -

#### NOTES TO FINANCIAL STATEMENTS

## NOTE 1--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES.

The accounting policies of Alpena Township conform to generally accepted accounting principles (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies used by the Township:

## A. Reporting Entity.

**Description of Township Operations.** Alpena Township is a political entity situated within the County of Alpena which is located in the northeastern region of the lower peninsula of Michigan. The governing body of the Township is the Township Board, composed of the supervisor, the clerk, the treasurer, and four trustees. The Township supervisor acts as the chief administrative and executive officer.

The Township provides services to its citizens in general government, public safety, public works, health and welfare, and recreation and culture. Revenues for these services are provided chiefly by taxes and state shared revenues.

#### B. Government-Wide and Fund Financial Statements.

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenue.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

### C. Basis of Presentation.

The accounts of the government are organized and operated on the basis of funds and account groups. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. Account groups are a reporting device to account for certain assets and liabilities of the governmental funds not recorded directly in those funds. The financial activities of the Township are recorded in separate funds and account groups, described as follows:

<u>Governmental Fund Types</u>. **General Fund.** This fund includes the general operations of the Township and transactions not included in other funds. The revenues of this fund are derived primarily from property taxes and state shared revenues.

#### NOTES TO FINANCIAL STATEMENTS

## NOTE 1--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES. (continued)

<u>Proprietary Fund Types</u>. Enterprise Fund. This fund records operations that provide services financed primarily by user fees or where periodic measurement of net income is deemed appropriate. This fund is solely the Water Supply and Sewage Disposal System Fund. Special assessment revenues are recorded in this fund. In addition, special assessment receivables have been recorded. Revenue from the sale of water and sewage services is recorded based on the services consumed.

<u>Fiduciary Fund Types</u>. Trust and Agency Fund. This fund is used to account for assets held by the Township in a trustee capacity or as an agent for individuals, organizations, other governments, or other funds.

### D. Measurement Focus/Basis of Accounting.

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures (expenses) are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied. The accounting policies of Alpena Township conform to generally accepted accounting principles as applicable to governmental units.

Governmental Funds. The Governmental Fund Types (General) use a financial resources measurement focus and are accounted for using the modified accrual basis of accounting. Under modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e. both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Current expenditures are generally recorded when the fund liability is incurred, if measurable. Exceptions to this general rule include principal and interest on long-term debt, which is recognized when due, and accrued vacation and sick leave, which is recorded when payable from current available financial resources.

<u>Proprietary Funds</u>. The Proprietary Funds Types (Enterprise) are accounted for on a cost-of-service or "capital maintenance" measurement focus, using the accrual basis of accounting. The Township applies all GASB pronouncements as well as the FASB pronouncements issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements.

<u>Fiduciary Funds</u>. The Fiduciary Funds are maintained on a cash basis which is consistent with the accounting measurement objectives of the funds. Reporting these funds on a cash basis does not have an effect materially different from reporting them on the accrual or modified accrual basis as required by generally accepted accounting principles.

**Cash and Cash Equivalents.** For purposes of these financial statements, cash equivalents include time deposits, certificates of deposit, and all other highly liquid deposits with maturities of three months or less.

Inventories. Inventories are not considered significant and are recorded as expenditures when purchased.

Capital Assets. Capital assets, which include property, plant, equipment, infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Property, plant and equipment is depreciated using the straight-line method over the following useful lives:

Buildings - 50 years Office Equipment - 5 to 7 years Computer Equipment - 3 to 7 years Water and Sewer Lines - 50 to 75 years

#### NOTES TO FINANCIAL STATEMENTS

## NOTE 1--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES. (continued)

**Interfund balances.** On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental and business-type activities columns of the statement of net assets, except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances.

**Employee Vacation and Sick Leave**. After one year of employment, Township employees are granted vacation leave in varying amounts based on length of service and other contractual provisions. Vacation pay is fully vested when earned. Employees, other than Firefighters, must use all vacation time in the year it is earned. Sick leave accumulates at various rates stipulated under certain contractual provisions. Upon retirement employees are paid for one-half of their unused sick leave. Firefighters may accumulate 1,800 hours of sick leave. Other employees may accumulate 800 hours of sick leave.

**Accrued Liabilities and Long-term Obligations.** All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. In general, payments made within sixty days after year end are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due.

**Net Assets.** Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

**Property Taxes**. Properties are assessed as of December 31, and the related property taxes become a lien on December 1 of the following year. The taxes are due on February 14 with the final collection date of February 28 before they are added to the delinquent County of Alpena tax rolls. Assessed values are established annually and are equalized by the State at an estimated 50% of current market value. Property in Alpena Township for the 2005 levy was assessed at a taxable value of \$290,549,856. The Township's general operating rate is currently 1.0171 mills and 1.1539 mills for fire department operations and expenditures. On February 27, 2001, the electorate of the Township of Alpena passed an additional .21 mills (currently .2037 mills) to acquire, construct, furnish, and equip an Alpena County Community Events Center. With other governmental services, such as county, schools, and ambulance, Township residents pay a total of 22.8506 mills for homestead property and 40.8305 mills for nonhomestead property.

By agreement with the County of Alpena, delinquent real property taxes are purchased by the County of Alpena. The proceeds from the County's purchase of the delinquent taxes are used to liquidate the Township's delinquent real property taxes receivables.

**Encumbrances**. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation is not employed by the Township. Commitments outstanding at year end are charged against the subsequent year's appropriation once received and approved.

**Use of Estimates.** The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### NOTES TO FINANCIAL STATEMENTS

## NOTE 1--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES. (continued)

**Accounting Change.** Effective April 1, 2004, the Township implemented the provisions of Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments (GASB No. 34). Changes to the Township's financial statements as a result of GASB No. 34 are as follows:

- A Management's Discussion and Analysis (MD&A) section providing analysis of the Township's overall financial position and results of operations has been included.
- Government-wide financial statements (statement of net assets and statement of activities) prepared using full accrual accounting for all of the Township's activities have been provided.
- Capital assets in the governmental activities column of the statement of net assets includes assets totaling \$2,609,687 previously reported in the General Fixed Assets Account Group. Capital assets at April 1, 2004 previously reported in the General Fixed Assets Account Group have been adjusted by \$2,624,235, to reflect the historical cost and accumulated depreciation of the Township's capital assets at that date. In addition, the governmental activities column includes bonds and other long-term obligations totaling \$547,946 previously reported in the General Long-term Debt Account Group.
- The fund financial statements focus on major funds rather than fund types.
- The governmental funds now accrue a liability for compensated absences to the extent that they come due for payment prior to year end.

**Reclassification.** Certain items reported in the March 31, 2004, financial statements may have been reclassified to conform with the presentation for the current year.

### NOTE 2--LEGAL COMPLIANCE.

**Budgets and Budgetary Accounting**. Prior to adoption of the operating budget, Township departments prepare and submit their proposed operating budgets commencing the following April 1. A public hearing is conducted to obtain taxpayer comments. Prior to March 31, the budget is adopted by the Township Board. Budgeted amounts are as originally adopted, or as amended by the Township Board during the year. Unused appropriations at March 31, are not carried forward to the following year. The budget for the year ended March 31, 2005 was adopted on a functional basis.

P.A. 621 of 1978, section 18(1), as amended, provides that a local unit shall not incur expenditures in excess of the amount appropriated.

In the body of the financial statements, the Local Unit's actual expenditures and budgeted expenditures for the budgetary funds have been shown on a functional basis. The approved budgets of the Alpena Township for these budgetary funds were adopted on a function level. Detail at the activity and departmental level is presented in the General Fund Combining Statement for the benefit of management.

#### NOTES TO FINANCIAL STATEMENTS

## NOTE 2--LEGAL COMPLIANCE. (continued)

During the year ended March 31, 2006, Alpena Township incurred expenditures in certain budgetary funds which were in excess of the amounts appropriated, as follows:

<u>Fund</u> <u>A</u>		Total <u>Appropriations</u>		Amount of Expenditures		Budget Variance	
General Fund: Public safety							
Building inspector	\$	31930	\$	46,783	\$	14,853	
Liquor control		14,857		15,739		882	
Health and Welfare		-		25,000		25,000	
Culture and Recreation		50,579		78,907		28,328	
Public Works		31,200		253,795		222,595	

**Accumulated Fund Deficits.** Alpena Township had no funds with an accumulated fund balance/retained earnings deficit at March 31, 2006.

#### NOTE 3--DEPOSITS WITH FINANCIAL INSTITUTIONS.

The Township maintains separate cash accounts for each of its funds. Cash is not pooled.

For the year ended March 31, 2006 the carrying amount of the Township's deposits with financial institutions was \$3,443,312 and the bank balance was \$3,350,572. Of the bank balance, \$200,000 was covered by federal depository insurance (FDIC), with the remaining balance of \$3,150,572 being uninsured.

Statutes authorize the Township to invest as follows:

- (a) In bonds, securities, and other obligations of the United States, or an agency or instrumentality of the United States in which the principal and interest is fully guaranteed by the United States.
- (b) In certificates of deposit, savings accounts, deposit accounts, or depository receipts of a bank or a savings and loan association which is a member of the federal deposit insurance corporation or a credit union which is insured by the national credit union administration, but only if the banksavings and loan association or credit union is an eligible Michigan depository.
- (c) In commercial paper rated at the time of purchase within the 3 highest classifications established by not less than 2 standard rating services and which matures not more than 270 days after the date of purchase. No more than 50% of any fund may be invested in commercial paper at any time.
- (d) In United States government or federal agency obligation repurchase agreements.
- (e) In bankers' acceptances of United States banks.
- (f) In mutual funds composed of investment vehicles which are legal for direct investment by local units of government in Michigan.

## NOTES TO FINANCIAL STATEMENTS

## **NOTE 4--CAPITAL ASSETS.**

Capital asset activity of the primary government for the current year was as follows:

	Primary Government							
	Balances	•		Balances				
	April 1, 2005	Additions	(Deletions)	March 31,2006				
Governmental activities: Historical cost:								
Land	\$ 1,926,000	\$ -	\$ -	\$ 1,926,000				
Buildings and improvements	1,355,000	86,472	-	1,441,472				
Equipment	381,400	21,567		402,967				
	3,662,400	108,039		3,770,439				
Allowance for depreciation:								
Buildings and improvements	(1,002,700)	(29,596)	-	(1,032,296)				
Equipment	(50,013)	(56,026)	-	(106,039)				
	(1,052,713)	(85,622)		(1,138,335)				
Net Capital Assets	\$ 2,609,687	\$ 22,417	\$ -	\$ 2,632,104				
Business-type activities: Historical cost:								
Land	\$ 17,030	\$ -	\$ -	\$ 17,030				
Buildings and improvements	199,788	-	-	199,788				
Equipment	183,918	12,792	-	196,710				
Infrastructure	8,883,736	-	-	8,883,736				
Construction in progress	269,549	2,525,446	-	2,794,994				
	9,554,021	2,538,238		12,092,258				
Allowance for depreciation:	(3,050,024)	(150,936)		(3,200,960)				
Net Capital Assets	\$ 6,503,997	\$ 2,387,302	\$ -	\$ 8,891,298				

## **NOTES TO FINANCIAL STATEMENTS**

## **NOTE 6--LONG-TERM DEBT** (including current portions).

Long-term debt (including current portions) of the Township is as follows:

	Balances, Apr 01, 05	Additions	(Reductions)	Balances, Mar 31,06
Enterprise Fund:				
Water and sewer bonds				
Alpena County general obligation refunding bonds, dated 1989, 1989-2007 (contractual obligation)	\$ 260,000	\$ -	\$ (105,000)	\$ 155,000
Alpena Township, special assessment Bonds, dated 2005, 2006-2025	-	3,915,000	-	3,915,000
Alpena Township special assessment bonds, dated 1989, 1989-2010	170,000		(50,000)	120,000
Totals	\$ <u>430,000</u>	\$ <u>3,915,000</u>	<u>\$ (155,000)</u>	\$ <u>4,190,000</u>
General Long-Term Debt Account Group:				
Vacation and sick leave	\$ <u>117,956</u>	\$ <u> </u>	\$ <u>(5,471)</u>	\$ <u>112,485</u>
Totals	\$ <u>117,956</u>	\$ <u> </u>	\$ <u>(5,471)</u>	\$ <u>112,485</u>

The Water and Sewer Bonds are contractual obligations between Alpena Township and the County of Alpena. These bonds are secured by special assessments levied against benefiting real property located within the Township. In 1989, the Township retired six bond issues through advance refunding. See Note 6 for a more detailed explanation.

The annual requirements to pay principal and interest on the bonds outstanding at March 31, 2006 through 2010, are as follows:

	Enterprise
	Fund
2007	404,357
2008	440,838
2009	434,088
2010	355,338
2011	341,650
Due thereafter	3,904,700

#### NOTES TO FINANCIAL STATEMENTS

### NOTE 7--BOND REFINANCING.

On May 4, 1989, Alpena County (on behalf of Alpena Township) issued \$3,005,000 in General Obligation Bonds (both Limited and Unlimited) with an average interest rate of 7.37 percent to advance refund six loans held by the U.S. Farmers Home Administration (FmHA) having total outstanding balances of \$3,745,000 with interest rates ranging from 5.0 percent to 11.375 percent. The loans were discounted by the FmHA under a Discount Purchase Program which allowed the Township to purchase their FmHA loans at a discount. FmHA and the right to require the loans to be refinanced in the future at par.

### **NOTE 8--RETIREMENT PLAN.**

The Township provides pension benefits for all of its employees who are full-time through a defined contribution plan. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Employees are eligible to participate effective the first August after their employment. The employee and the Township contribute a combined amount equal to 10% of the employee's base salary annually. The Township's share of this contribution is 95%, while the employee is required to contribute 5%. In addition, employees may make voluntary contributions of up to 10% of their base salary. Contributions made on behalf of an employee become vested immediately.

Together the Township and the covered employees made the required 10% contribution, amounting to \$56,360 and \$58,510 as of March 31, 2006 and 2005, respectively. In addition, certain employees made voluntary contributions of \$26,336 and \$17,068 as of March 31, 2006 and 2005, respectively.

### **NOTE 9--FUND EQUITY.**

Reserves of \$49,676 and \$0 exist in the Water Supply and Sewage Disposal System Fund for bonds and replacement at March 31, 2006 and 2005, respectively.

### NOTE 10--RISK MANAGEMENT.

The Township is exposed to various risks of loss related to property loss, torts, errors, and omissions, employee injuries, unemployment benefits, as well as medical and workman's compensation benefits provided to employees. The Township has purchased commercial insurance for fleet equipment and tort claims, boiler and machinery, certain property and equipment damage and theft, employee theft, and limited tort claims for specific Township facilities or events.

Settled claims for the commercial insurance have not exceeded the amount of coverage in any of the past three years. There was no reduction in coverages obtained through commercial insurance during the past year.

The Township pays unemployment claims on a reimbursement basis.

#### NOTES TO FINANCIAL STATEMENTS

### **NOTE 11--CONTINGENT LIABILITIES.**

There are various claims and legal actions pending against the Township and its various operating units. The Township is defending itself against these claims and actions. In the opinion of Township management, the ultimate amount of loss, if any at this time, will not be material to the financial position of the Township.

Water and sewer services are purchased from the City of Alpena, which charges an estimated unit charge. The Township and City annually reconcile any differences to actual costs, with gain or loss being recognized in a subsequent period. The effect on the financial statements cannot be determined at this time.

Alpena Township has been named as a defendant in appeals of personal property tax valuation by Alpena Power Company and Michigan Consolidated Gas Company. The Scope of valuation at issue is not known at this time.

In addition, the Township, along with other entities, has been identified as a contributor to waste at a landfill that is in the remedial investigation phase. As neither an owner, operator, nor generator of hazardous waste to the site, it is anticipated that the Township will be denying any responsibility for any remedial efforts at the site.

### NOTE 12--BUILDING CODE ACTIVITY.

State of Michigan Construction Code Act (Public Act 245 of 1999) requires building code activity to be separated from other general fund activity effective January 1, 2000. Building code activity for the fiscal year ending March 31, 2006 and 2005 is as follows:

	2006		2005	
Building code revenue	\$	54,192	\$	52,187
Building code expenditures Direct costs				
Inspector's wages		32,502		31,503
Secretary's wages		15,249		19,722
Fringe benefits		33,629		26,869
Travel		<u>3,489</u>		2,451
		84,869		80,595
Indirect overhead				
Building insurance		_		2,476
Utilities		2,425		1,886
Telephone		1,000		1,309
Office supplies and printing		1,682		5,779
Legal and professional		10,019		2,964
Other		11,339		6,771
		26,465		22,185
Total expenditures		111,334		102,780
Excess revenue over (under) expenditures	\$	(57,142)	\$	(50,593)

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# **REQUIRED SUPPLEMENTARY INFORMATION**

# REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE - GENERAL FUND

Year ended March 31, 2006

	Budget	Amo	unts			Vai	iance with
	Original		Final		Actual	Final Budget	
REVENUES							
Taxes	\$ 689,538	\$	682,099	\$	699,239	\$	17,140
Licenses and permits	55,200		58,399		55,622		(2,777)
State sources	665,441		712,816		689,505		(23,311)
Interest and rents	15,000		40,055		29,724		(10,331)
Other	2,000		2,552		73,850		71,298
Total revenues	1,427,179		1,495,921		1,547,940		52,019
EXPENDITURES							
Legislative	14,284		14,284		13,720		564
General government	517,024		517,024		422,015		95,009
Public safety							
Liquor control	14,857		14,857		15,739		(882)
Fire	716,154		716,154		543,339		172,815
Crossing guards	3,500		3,500		3,682		(182)
Building inspector	31,930		31,930		46,783		(14,853)
Zoning and appeals board	20,500		20,500		15,960		4,540
Hydrant rental	50,000		50,000		50,000		-
Ordinance enforcement	35,000		35,000		16,738		18,262
Public works	312,000		31,200		253,795		(222,595)
Health and welfare	-		-		25,000		(25,000)
Culture and recreation	50,579		50,579		78,907		(28,328)
Other	234,512		234,512		155,510		79,002
Capital outlay	64,000		64,000		47,422		16,578
Total expenditures	2,064,340		1,783,540		1,688,610		94,930
EXCESS REVENUES OVER (UNDER)							
EXPENDITURES	 (637,161)		(287,619)		(140,670)		146,949
FUND BALANCES, April 1	 1,278,487		1,278,487		1,278,487		
FUND BALANCE, March 31	\$ 641,326	\$	990,868	_\$	1,137,817	\$	146,949

# **INDIVIDUAL FUND STATEMENTS**

## General Fund

### **BALANCE SHEET**

		Marc	ch 31	ı 31		
		2005				
ASSETS						
Cash	\$	216,077	\$	73,979		
Certificates of deposit		880,384		720,709		
Taxes receivable, current		-		53,732		
Due from other governmental units		-		27,820		
Advance to other governmental unit		29,940		31,835		
Due from other funds		11,416		400,000		
Prepaid expenses		<u>-</u>		-		
	\$	1,137,817	\$	1,308,075		
LIABILITIES AND EQUITY						
Accounts payable	\$	-	\$	13,081		
Accrued payroll		-		16,507		
Due to other governmental units				-		
				29,588		
Fund Balances						
Unreserved		1,137,817 1,137,817		1,278,487 1,278,487		
	\$	1,137,817	\$	1,308,075		

## General Fund

		Year Ended March 31							
		2006		2006	2005				
REVENUES	<u>E</u>	Budget		Actual		Actual			
REVENUES									
TAXES									
Property taxes	\$	582,059	\$	586,556	\$	577,020			
Other		100,040		112,683		87,811			
		682,099		699,239	-	664,831			
LICENSES AND PERMITS									
Building permits		51,912		54,192		53,708			
Planning, zoning and appeals		3,139		3,000		2,966			
Other		3,348		(1,570)		794			
		58,399		55,622		57,468			
STATE SOURCES									
Sales tax		661,065		661,065		652,761			
Land tax		7,916		7,916		7,916			
Liquor control		8,680		8,735		8,366			
Other		35,155		11,789		15,536			
		712,816		689,505		684,579			
INTEREST AND RENTS		40,055		29,724		22,793			
OTHER									
Miscellaneous		2,552		73,850		110,918			
Total revenues		1,495,921		1,547,940		1,540,589			
EXPENDITURES									
LEGISLATIVE									
Trustees		14,284		13,720		11,570			
GENERAL GOVERNMENT									
Supervisor		39,921		41,623		39,078			
Clerical		91,247		79,597		91,829			
Elections		7,500		3,013		15,617			
Auditing		4,000		5,223		3,837			
Assessor		31,930		33,788		31,828			
Legal		30,000		28,240		21,981			
Clerk		37,908		39,677		37,108			
Board of review		1,200		1,561		1,185			
Treasurer		37,908		39,362		36,998			
Data processing		20,000		10,901		10,629			

## General Fund

			Year F	inded March 3	1	
	-	2006	1001 2	2006	•	2005
		Budget		Actual		Actual
EXPENDITURES (continued)						
GENERAL GOVERNMENT (continued)						
Janitor	\$	7,810	\$	9,096	\$	7,975
Building insurance		6,500		1,185		952
Snowplowing		3,150		2,032		1,746
Refuse		350		656		16,788
Electric		2,600		4,183		1,926
Heat		6,000		4,763		3,444
Water and sewer		1,000		664		838
Maintenance, buildings		40,000		44,463		741
Maintenance, grounds		35,000		2,037		180
Workers' compensation		2,700		4,833		2,529
Office supplies		15,000		8,409		11,146
Postage		18,000		9,005		15,723
Telephone		6,000		6,072		5,675
Transportation and travel		15,000		13,035		10,724
Printing and publishing		10,000		2,318		3,452
Engineering		1,800		-		-
Dues and memberships		12,000		8,727		11,560
Refunds and rebates		2,500		975		7,469
Planning		10,000		686		2,818
Miscellaneous		5,000		5,239		6,370
Data processing		15,000		10,652		21,737
		517,024	_	422,015		423,883
PUBLIC SAFETY, LIQUOR CONTROL						
Salaries		13,957		14,765		13,910
Other		900		974		765
		14,857	_	15,739		14,675
PUBLIC SAFETY, FIRE						
Salaries		278,175		271,505		299,776
Volunteer fees		18,000		28,950		12,840
Life insurance		1,800		3,729		1,385
Payroll taxes		22,918		18,721		24,869
Hospitalization		74,110		77,622		64,904

## General Fund

		Year I	Ended March 3	1	
	 2006	r car i	2006	2005	
	Budget		Actual		Actual
EXPENDITURES (continued)	 				
PUBLIC SAFETY, FIRE (continued)					
Vehicle insurance	\$ 10,000	\$	3,382	\$	9,053
Retirement	26,426		10,685		7,322
Volunteer insurance	2,100		1,967		1,713
Workers' compensation	15,000		26,879		10,029
Legal	8,000		-		8,293
Fire prevention materials	1,000		1,047		768
Operating supplies	5,000		8,617		3,009
Gas and oil	3,000		3,955		2,245
Bedding	-		-		16
Uniforms	40,000		1,352		4,028
Volunteer gear	6,000		5,797		1,300
Fit-out gear	-		1,643		284
Schools and conventions	11,500		3,919		1,986
Telephone	3,500		2,921		3,087
Electric	5,000		3,456		4,862
Heat	6,000		7,644		5,339
Water and sewer	1,200		1,029		1,087
Maintenance and repairs	20,000		19,054		7,796
Building and grounds	125,000		28,166		5,315
Dues and memberships	1,000		455		200
Physicals	15,000		5,649		9,899
Miscellaneous	16,425		5,195		1,980
	716,154		543,339		493,385
PUBLIC SAFETY, CROSSING GUARDS	 3,500		3,682		3,076
PUBLIC SAFETY, BUILDING					
INSPECTOR	 31,930		46,783	-	31,758
PUBLIC SAFETY, ZONING AND					
APPEALS BOARD	 20,500		15,960		8,538
PUBLIC SAFETY, HYDRANT RENTAL	 50,000		50,000		51,513
PUBLIC SAFETY, ORDINANCE					
ENFORCEMENT	 35,000		16,738		4,580

## General Fund

	Year Ended March 31							
		2006		2006	2005 Actual			
EXPENDITURES (continued)		Budget		Actual				
,								
PUBLIC WORKS	•	40.000	•	0.000	•	40.000		
Street lighting	\$	12,000	\$	9,209	\$	10,239		
Highways, streets and bridges		300,000 312,000		244,586 253,795		130,036 140,275		
HEALTH AND WELFARE		_		25,000		37,250		
						,		
CULTURE AND RECREATION								
Cultural grant		20,579		58,771		14,569		
Recreation		30,000		20,136		110,405		
		50,579		78,907		124,974		
OTHER								
Hospitalization		95,802		86,536		91,406		
Life insurance		1,677		3,463		1,602		
Retirement		33,930		21,263		32,231		
Social security		25,070		31,033		24,084		
Insurance and bonds		-		-		9,306		
Contingency		64,533		-		-		
Other		13,500		13,215		6,198		
		234,512		155,510		164,827		
CAPITAL OUTLAY		64,000		47,422		40,867		
Total expenditures		2,064,340		1,688,610		1,551,171		
REVENUES AND OTHER SOURCES								
OVER (UNDER) EXPENDITURES AND OTHER USES		(568,419)		(140,670)		(10,582)		
FUND BALANCES, April 1		1,278,487		1,278,487		1,289,069		
FUND BALANCES, MARCH 31	\$	710,068	\$	1,137,817	\$	1,278,487		

# Trust and Agency Fund

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - ALL AGENCY FUNDS

	Balances, April 1, 2005		Additions	])	Deductions)	Balances, March 31, 2006	
ASSETS Cash	\$ 1,638	\$	8,647,979	\$	(8,638,201)	\$	11,416
	\$ 1,638	\$	8,647,979	\$	(8,638,201)	\$	11,416
LIABILITIES AND EQUITY  Due to other funds	\$ 1,638	\$	783,284	\$	(773,506)	\$	11,416
Due to other governmental units	 		7,864,695		(7,864,695)		
	\$ 1,638	\$	8,647,979	\$	(8,638,201)	\$	11,416

# **SCHEDULE OF INDEBTEDNESS**

March 31, 2006

	Interest Rate	Date of Maturity	Principal Payable	Annual Interest Payable
ENTERPRISE FUND				
Alpena County 1989 Series G.O. Refunding Bonds Date of Issue:	7.45%	2006/07	75,000	10,463
	7.50%	2007/08	65,000	4,875
May 4, 1989 Amount of Issue: \$3,005,000			140,000	15,338
Alpena Township 1989 Special Assess-				
ment Bonds Date of Issue: May 1,1989 Amount of Issue:	7.50%	2006/07	50,000	7,125
	7.50%	2007/08	25,000	4,313
	7.50%	2008/09	25,000	2,438
	7.50%	2009/10	20,000	750
\$870,000			120,000	14,626
Alpena Township				
2005 Special Assess-	3.25%	2006/07	115,000	146,769
ment Water Bonds	3.25%	2007/08	200,000	141,650
Date of Issue July 1, 2005	3.50%	2008/09	200,000	134,900
	3.50%	2009/10	200,000	127,900
Amount of Issue \$3,915,000	3.50% 3.50% 3.75%	2010/11 2011/12 2012/13	200,000 200,000 200,000	120,900 113,900 106,650
	3.75%	2013/14	200,000	99,150
	3.75%	2014/15	200,000	91,650
	3.75%	2015/16	200,000	84,150
	3.80%	2016/17	200,000	76,600
	3.80%	2017/18	200,000	69,000
	4.00%	2018/19	200,000	61,200
	4.00%	2019/20	200,000	53,200
	4.00%	2020/21	200,000	45,200
	4.00%	2021/22	200,000	37,200
	4.10%	2022/23	200,000	29,100
	4.10%	2023/24	200,000	20,900
	4.20% 4.20%	2024/25 2025/26	200,000 200,000 3,915,000	12,600 4,200 1,576,819
Total			4,175,000	1,606,783

### STRALEY, ILSLEY & LAMP P.C.

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TAX, AUDIT AND BUSINESS CONSULTANTS

RETIRED

GORDON A. NETHERCUT, C.P.A. CARL F. REITZ, C.P.A. WARREN W. YOUNG, C.P.A.

September 26, 2006

To the Township Board Alpena Township Alpena, Michigan

We have audited the financial statements of Alpena Township for the year ended March 31, 2006, and have issued our report thereon dated August 15, 2006. Professional standards require that we provide you with the following information related to our audit.

### **Our Responsibility under Generally Accepted Auditing Standards**

As stated in our engagement letter dated June 20, 2006, our responsibility, as described by professional standards, is to plan and perform our audit to obtain reasonable, but not absolute, assurance about whether the general purpose financial statements are free of material misstatement and are fairly presented in accordance with generally accepted accounting principles. Because an audit is designed to provide reasonable, but not absolute, assurance and because we did not perform a detailed examination of all transactions, there is a risk that material errors, fraud, or other illegal acts may exist and not be detected by us.

As part of our audit, we considered the internal control of Alpena Township. Such considerations were solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

#### **Significant Accounting Policies**

Management has the responsibility for selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by Alpena Township are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the year ending March 31, 2003. We noted no transactions entered into by the governmental unit during the year that were both significant and unusual, and of which, under professional standards, we are required to inform you, or transactions for which there is a lack of authoritative guidance or consensus.

#### **Accounting Estimates**

Accounting estimates are an integral part of the general purpose financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected.

### **Audit Adjustments**

For purposes of this letter, professional standards define an audit adjustment as a proposed correction of the general purpose financial statements that, in our judgment, may not have been detected except through our auditing procedures. An audit adjustment may or may not indicate matters that could have a significant effect on the governmental unit's financial reporting process (that is, cause future financial statement to be materially misstated). In our judgment, some of the adjustments we proposed, which were recorded by the governmental unit, either individually or in the aggregate, indicate matters that could have a significant effect on the governmental unit's financial reporting process.

#### **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### **Consultations with Other Independent Accountants**

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's general purpose financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### **Issues Discussed Prior to Retention of Independent Auditors**

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the Alpena Township's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

### Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### **Reportable Conditions**

Reportable conditions involve matters coming to our attention, under standards established by the American Institute of Certified Public Accountants, relating to significant deficiencies in the design or operations of the internal control structure that, in our judgment, could adversely affect the ability to record, process, summarize, and report financial data consistent with the assertions of management in the general purpose of financial statements. Following are certain reportable conditions, as well as other matters, we noted during our audit. Our consideration of the internal control structure would not necessarily disclose all matters that might be reportable conditions.

#### Other Matters

- 1. Continuing Disclosure. With the July 2005 issuance of Special Assessment Water Bonds, the Township has agreed to provide, under Rule 15c2-12 of the Securities and Exchange Commission, certain annual financial information and operating data that is consistent with the information contained in the Official Statement relating to these Bonds. This information is required to be filed six months after the March 31 fiscal year end.
- 2. GASB Statement No. 34 Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments. During the year ended March 31, 2005, the Township implemented a new financial reporting model, as required by the provisions of GASB Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments. The new standard required government-wide and fund financial statements.

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenue.

- **3. Recent Pronouncements.** The Governmental Standards Board and Michigan Department of Treasury, in its continuing process of updating the accounting principles that all governments must adhere to, has issued the following recent pronouncements that will have an impact on the way Alpena Township maintains its financial records:
  - a. GASB Statement No. 42 Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries. This statement establishes accounting and financial reporting standards for impairment of capital assets. A capital asset is considered impaired when its service utility has declined significantly and unexpectedly. This statement also clarifies and establishes accounting requirements for insurance recoveries.
- **4. Posting of Transactions to the General Ledger.** Accurate and consistent recording of transactions within the general ledger is necessary to provide reliable financial information. The reliable recording of transactions includes posting similar revenue and expense transactions consistently throughout the current fiscal year and between fiscal years. The accurate and consistent recording of transactions enables management to analyze financial information in the decision making process and will result in more efficient audit procedures at year end.

We wish to thank the staff of Alpena Township for their assistance during the audit.

This report is intended solely for the information and use of Alpena Township Board of Commissioners, Michigan Department of Treasury, Management, and others within the governmental unit and is not intended to be and should not be used by anyone other than these specified parties. This restriction is not intended to limit the distribution of this report, which upon acceptance by Alpena Township, is a matter of public record.

We appreciate the opportunity to serve Alpena Township. If you have any questions, or if we can be of further service, please do not hesitate to contact us.

Straley, Ilsley & Lamp P.C.